Sawyer Saxton

ciencies in the Airmen and Aircraft Registry System, pursuant to 49 U.S.C. app. 1401 note; to the Committee on Public Works and Transportation.

3925. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting the President's determination that the Russian Federation is in full compliance with the criteria of the Jackson-Vanik Amendment and of the Trade Act of 1974 concerning the freedom to emigrate to join a close relative in the United States, pursuant to 19 U.S.C. 2432(c), (d) and 19 U.S.C. 2439(b); to the Committee on Ways and Means.

### ¶121.3 RECESS—10:26 A.M.

The SPEAKER pro tempore, Mr. GEPHARDT, pursuant to the unanimous consent agreement of September 30, 1994, declared the House in recess at 10 o'clock and 26 minutes a.m., subject to the call of the Chair.

#### ¶121.4 AFTER RECESS—12:33 P.M.

The SPEAKER pro tempore, Mr. SCHUMER, called the House to order.

## $\P$ 121.5 PROCEEDINGS PRINTED IN THE RECORD

On motion of Mr. WISE, by unanimous consent, the proceedings had during the recess were ordered to be printed in the Record.

#### $\P 121.6$ Message from the senate

A message from the Senate by Mr. Hallen, one of its clerks, announced that the Senate had passed without amendment bills and a joint resolution of the House of the following titles:

H.R. 1520. An Act to amend the Petroleum Marketing Practices Act;

H.R. 4379. An Act to amend the Farm Credit Act of 1971 to enhance the ability of the banks for cooperatives to finance agricultural exports, and for other purposes; and

H.J. Res. 417. Joint Resolution providing for temporary extension of the application of the final paragraph of section 10 of the Railway Labor Act with respect to the dispute between the Soo Line Railroad Company and certain of its employees.

The message also announced that the Senate had passed with amendments in which the concurrence of the House is requested, bills of the House of the following titles:

H.R. 4455. An Act to authorize the Export-Import Bank of the United States to provide financing for the export of nonlethal defense articles and defense services the primary end use of which will be for civilian purposes; and

H.R. 4489. An Act to authorize appropriations to the Natural Aeronautics and Space Administration for human space flight, science, aeronautics, and technology, mission support, and Inspector General, and for other purposes.

The message also announced that the Senate agreed to the report of the committee of conference on the disagreeing votes of the two Houses on the amendment of the Senate to the bill (H.R. 6) "An Act to extend for five years the authorizations of appropriations for the programs under the Elementary and Secondary Education Act of 1965, and for other purposes."

The message also announced that the Senate agreed to the report of the com-

mittee of conference on the disagreeing votes of the two Houses on the amendments of the House to the bill (S. 2060) entitled "An Act to amend the Small Business Act and the Small Business Investment Act of 1958, and for other purposes."

The message also announced that the Senate had a bill of the following title in which the concurrence of the House is requested:

S. 2384. An Act to extend the deadlines applicable to certain hydroelectric projects under the Federal Power Act, and for other purposes.

#### ¶121.7 H. RES. 565—UNFINISHED BUSINESS

The SPEAKER pro tempore, Mr. SCHUMER, pursuant to clause 5, rule I, announced the unfinished business to be the question on agreeing to the resolution (H. Res. 565) providing for consideration of the bill (S. 455) to amend title 31, United States Code, to increase Federal payments to units of general local government for entitlement lands, and for other purposes.

The question being put,

Will the House agree to said resolution?

The vote was taken by electronic device.

It was decided in the affirmative ....... Yeas ...... 384 Nays ..... 28

### ¶121.8 [Roll No. 493] YEAS—384

Abercrombie Chapman Fazio Fields (LA) Ackerman Clay Fields (TX) Allard Clayton Andrews (ME) Clement Filner Fingerhut Andrews (NJ) Clinger Clyburn Fish Andrews (TX) Archer Coble Flake Armey Coleman Foglietta Bacchus (FL) Collins (GA) Ford (MI) Bachus (AL) Collins (IL) Ford (TN) Baesler Collins (MI) Fowler Frank (MA) Baker (CA) Combest Baker (LA) Condit Franks (CT) Barca Convers Frost Barcia Furse Cooper Barlow Coppersmith Gallegly Barrett (NE) Costello Gejdenson Gekas Bartlett Cox Barton Coyne Gephardt Bateman Cramer Geren Becerra Crapo Gibbons Beilenson Cunningham Gillmor Gilman Bereuter Danner Berman Darden Gingrich Bevill de la Garza Glickman Bilbray Deal Gonzalez DeFazio Bilirakis Goodlatte Bishop DeLauro Goodling Bliley DeLav Gordon Dellums Goss Boehlert Derrick Grams Deutsch Boehner Grandy Diaz-Balart Bonilla Greenwood Bonior Dickey Borski Dicks Gutierrez Boucher Dingell Hall (OH) Brewster Dixon Hall (TX) Browder Dooley Hamburg Brown (CA) Doolittle Hamilton Brown (FL) Dreier Hancock Duncan Brown (OH) Hansen Dunn Harman Bryant Durbin Bunning Hastert Burton Edwards (CA) Hastings Edwards (TX) Hayes Hefner Buyer Ehlers Byrne Callahan Emerson Herger Calvert Engel Hilliard English Camp Hinchey Hoagland Canady Eshoo Cantwell Evans Hobson Hochbrueckner Cardin Everett

Holden McHale Horn McHugh Houghton McInnis Hover McKeon Huffington McKinney Hughes McMillan McNulty Hunter Hutchinson Meehan Hutto Meek Menendez Hvde Inglis Meyers Inhofe Mfume Inslee Mica Jacobs Michel Jefferson Johnson (CT) Mineta Johnson (GA) Minge Johnson (SD) Mink Johnson, E.B. Moakley Johnson, Sam Molinari Johnston Mollohan Kaptur Moorhead Kennedy Murtha Kennelly Myers Kildee Nådler Neal (MA) Kim Neal (NC) King Kingston Nussle Oberstan Kleczka Klein Obey Klink Olver Knollenberg Ortiz Kolbe Orton Kopetski Owens Kreidler Packard Pallone LaFalce Parker Pastor Lambert Lancaster Paxon Payne (NJ) Lantos LaRocco Pelosi Laughlin Lazio Leach Pickett Lehman Pickle Levin Levy Pombo Lewis (CA) Pomeroy Lewis (FL) Portman Lewis (GA) Poshard Lewis (KY) Price (NC) Lightfoot Pryce (OH) Linder Quillen Quinn Řahall Lipinski Livingston Llovd Rangel Ravenel Reed Long Lowey Regula Lucas Machtley Reynolds Richardson Maloney Mann Roberts Manton Roemer Manzullo Rogers Margolies Mezvinsky Rose Markey Martinez Roukema Matsui Rowland Mazzoli McCloskey Rush McCollum Sanders McDade

Schenk Schiff Schroeder Schumer Scott Serrano Sharp Shaw Shays Shepherd Shuster Sisisky Miller (FL) Skaggs Skeen Skelton Slaughter Smith (IA) Smith (MI) Smith (N.I) Montgomery Smith (OR) Smith (TX) Snowe Solomon Spence Spratt Stark Stearns Stenholm Stokes Strickland Studds Stump Stupak Swett Swift Synar Talent Tanner Tauzin Taylor (NC) Payne (VA) Tejeda Peterson (FL) Thomas (CA) Peterson (MN) Thomas (WY) Thompson Thornton Thurman Torres Torricelli Traficant Unsoeld Valentine Velazquez Visclosky Volkmer Vucanovich Walker Walsh Waters Watt Waxman Weldon Wheat Williams Ros-Lehtinen Wilson Wise Rostenkowski Wolf Woolsey Wyden Roybal-Allard Wynn Young (AK) Young (FL) Zeliff Sangmeister Santorum Sarpalius

#### NAYS—28

Ballenger Miller (CA) Barrett (WI) Morella Fawell Franks (NJ) Murphy Penny Gilchrest Petri Gunderson Porter Hefley Ramstad Hoke Roth Kanjorski Royce Sabo Klug

McDermott

Schaefer Sensenbrenner Taylor (MS) Torkildsen Upton Vento Yates Zimmer

## NOT VOTING—22

Applegate Gallo
Bentley Istook
Blackwell McCandless
Brooks McCurdy
Carr Moran
Crane Oxley
Dornan Ridge
Ewing Rohrabacher

Washington Whitten

Slattery

Towns

Tucker

Sundquist

So the resolution was agreed to.

A motion to reconsider the vote whereby said resolution was agreed to was, by unanimous consent, laid on the table.

# ¶121.9 SUBMISSION OF CONFERENCE REPORT—H.R. 4278

Mr. GIBBONS submitted a conference report (Rept. No. 103–842) on the bill (H.R. 4278) to make improvements in the old-age, survivors, and disability insurance program under title II of the Social Security Act; together with a statement thereon, for printing in the Record under the rule.

#### ¶121.10 ORDER OF BUSINESS— CONSIDERATION OF CONFERENCE REPORT—H.R. 4278

On motion of Mr. GIBBONS, by unanimous consent.

Ordered, That the conference report on H.R. 4278 may be immediately considered; that the conference report be considered as read; and that any points of order against the conference report or its consideration are waived.

# ¶121.11 SOCIAL SECURITY ACT AMENDMENTS

Mr. GIBBONS, pursuant to the foregoing order, called up the following conference report (Rept. No. 103-842):

The committee of conference on the disagreeing votes of the two Houses on the amendment of the Senate to the bill (H.R. 4278), to make improvements in the old-age, survivors, and disability insurance program under title II of the Social Security Act, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the House recede from its disagreement to the amendment of the Senate and agree to the same with an amendment as follows:

In lieu of the matter proposed to be inserted by the Senate amendment, insert the following:

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Social Security Domestic Employment Reform Act of 1994".

## SEC. 2. SIMPLIFICATION OF EMPLOYMENT TAXES ON DOMESTIC SERVICES.

- (a) THRESHOLD REQUIREMENT FOR SOCIAL SECURITY TAXES.—
- (1) Amendments of internal revenue code.—
- (A) GENERAL RULE.—Subparagraph (B) of section 3121(a)(7) of the Internal Revenue Code of 1986 (defining wages) is amended to read as follows:
- "(B) cash remuneration paid by an employer in any calendar year to an employee for domestic service in a private home of the employer (including domestic service described in subsection (g)(5)), if the cash remuneration paid in such year by the employer to the employee for such service is less than the applicable dollar threshold (as defined in subsection (x)) for such year;".
- (B) APPLICABLE DOLLAR THRESHOLD.—Section 3121 of such Code is amended by adding at the end thereof the following new subsection:
- "(x) APPLICABLE DOLLAR THRESHOLD.—For purposes of subsection (a)(7)(B), the term 'applicable dollar threshold' means \$1,000. In the case of calendar years after 1995, the Commissioner of Social Security shall adjust such \$1,000 amount at the same time and in the same manner as under section

215(a)(1)(B)(ii) of the Social Security Act with respect to the amounts referred to in section 215(a)(1)(B)(i) of such Act, except that, for purposes of this paragraph, 1993 shall be substituted for the calendar year referred to in section 215(a)(1)(B)(ii)(II) of such Act. If any amount as adjusted under the preceding sentence is not a multiple of \$100, such amount shall be rounded to the next lowest multiple of \$100."

- (C) EMPLOYMENT OF DOMESTIC EMPLOYEES UNDER AGE 18 EXCLUDED FROM COVERAGE.—Section 3121(b) of such Code (defining employment) is amended—
- (i) by striking "or" at the end of paragraph (19),
- (ii) by striking the period at the end of paragraph (20) and inserting "; or", and (iii) by adding at the end the following new
- (iii) by adding at the end the following new paragraph:
- "(21) domestic service in a private home of the employer which—
- "(A) is performed in any year by an individual under the age of 18 during any portion of such year; and
- "(B) is not the principal occupation of such employee.".
- (D) CONFORMING AMENDMENTS.—The second sentence of section 3102(a) of such Code is amended—
- (i) by striking ''calendar quarter'' each place it appears and inserting ''calendar year'', and
- (ii) by striking "\$50" and inserting "the applicable dollar threshold (as defined in section 3121(x)) for such year".
- (2) AMENDMENT OF SOCIAL SECURITY ACT.-
- (Å) GENERAL RULE.—Subparagraph (B) of section 209(a)(6) of the Social Security Act (42 U.S.C. 409(a)(6)(B)) is amended to read as follows:
- "(B) Cash remuneration paid by an employer in any calendar year to an employee for domestic service in a private home of the employer (including domestic service described in section 210(f)(5)), if the cash remuneration paid in such year by the employer to the employee for such service is less than the applicable dollar threshold (as defined in section 3121(x) of the Internal Revenue Code of 1986) for such year;".
- (B) EMPLOYMENT OF DOMESTIC EMPLOYEES UNDER AGE 18 EXCLUDED FROM COVERAGE.—Section 210(a) of such Act (42 U.S.C. 410(a)) is amended—
- (i) by striking "or" at the end of paragraph (19),
- (ii) by striking the period at the end of paragraph (20) and inserting "; or", and
- (iii) by adding at the end the following new paragraph:
- "(21) Domestic service in a private home of the employer which—
- "(A) is performed in any year by an individual under the age of 18 during any portion of such year; and
- (B) is not the principal occupation of such employee.
- (3) Effective dates.—
- (A) IN GENERAL.—Except as provided in subparagraph (B), the amendments made by this subsection shall apply to remuneration paid after December 31, 1993.
- (B) EXCLUDED EMPLOYMENT.—The amendments made by paragraphs (1)(C) and (2)(B) shall apply to services performed after December 31, 1994.
- (4) NO LOSS OF SOCIAL SECURITY COVERAGE FOR 1994; CONTINUATION OF W-2 FILING REQUIRE-MENT.—Notwithstanding the amendments made by this subsection, if the wages (as defined in section 3121(a) of the Internal Revenue Code of 1986) paid during 1994 to an employee for domestic service in a private home of the employer are less than \$1,000—

(A) the employer shall file any return or statement required under section 6051 of such Code with respect to such wages (deter-

- mined without regard to such amendments), and
- (B) the employee shall be entitled to credit under section 209 of the Social Security Act with respect to any such wages required to be included on any such return or statement.
- (b) COORDINATION OF COLLECTION OF DOMESTIC SERVICE EMPLOYMENT TAXES WITH COLLECTION OF INCOME TAXES.—
- (1) IN GENERAL.—Chapter 25 of the Internal Revenue Code of 1986 (relating to general provisions relating to employment taxes) is amended by adding at the end thereof the following new section:

# "SEC. 3510. COORDINATION OF COLLECTION OF DOMESTIC SERVICE EMPLOYMENT TAXES WITH COLLECTION OF INCOME TAXES.

- $\lq\lq$  (a) General Rule.—Except as otherwise provided in this section—
- "(1) returns with respect to domestic service employment taxes shall be made on a calendar year basis,
- "(2) any such return for any calendar year shall be filed on or before the 15th day of the fourth month following the close of the employer's taxable year which begins in such calendar year, and
- "(3) no requirement to make deposits (or to pay installments under section 6157) shall apply with respect to such taxes.
- "(b) Domestic Service Employment Taxes Subject to Estimated Tax Provisions.—
- "(1) IN GENERAL.—Solely for purposes of section 6654, domestic service employment taxes imposed with respect to any calendar year shall be treated as a tax imposed by chapter 2 for the taxable year of the employer which begins in such calendar year.
- "(2) EMPLOYERS NOT OTHERWISE REQUIRED TO MAKE ESTIMATED PAYMENTS.—Paragraph (1) shall not apply to any employer for any calendar year if—
- "(A) no credit for wage withholding is allowed under section 31 to such employer for the taxable year of the employer which begins in such calendar year, and
- "(B) no addition to tax would (but for this section) be imposed under section 6654 for such taxable year by reason of section 6654(e)
- "(3) ANNUALIZATION.—Under regulations prescribed by the Secretary, appropriate adjustments shall be made in the application of section 6654(d)(2) in respect of the amount treated as tax under paragraph (1).
- "(4) Transitional rule.—In the case of any taxable year beginning before January 1, 1998, no addition to tax shall be made under section 6654 with respect to any underpayment to the extent such underpayment was created or increased by this section.
- "(c) DOMESTIC SERVICE EMPLOYMENT TAXES.—For purposes of this section, the term 'domestic service employment taxes' means—
- "(1) any taxes imposed by chapter 21 or 23 on remuneration paid for domestic service in a private home of the employer, and
- $^{\circ}$ (2) any amount withheld from such remuneration pursuant to an agreement under section 3402(p).

For purposes of this subsection, the term 'domestic service in a private home of the employer' includes domestic service described in section 3121(g)(5).

- "(d) EXCEPTION WHERE EMPLOYER LIABLE FOR OTHER EMPLOYMENT TAXES.—To the extent provided in regulations prescribed by the Secretary, this section shall not apply to any employer for any calendar year if such employer is liable for any tax under this subtitle with respect to remuneration for services other than domestic service in a private home of the employer.
- "(e) GENERAL REGULATORY AUTHORITY.— The Secretary shall prescribe such regulations as may be necessary or appropriate to